

## Message Text

CONFIDENTIAL

PAGE 01 PORT M 00435 150611Z  
ACTION EA-09

INFO OCT-01 ISO-00 SS-15 SP-02 PER-01 SIG-01 A-01  
MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02  
/066 W  
-----150617Z 085721 /12

R 140200Z APR 77  
FM AMEMBASSY PORT MORESBY  
TO SECSTATE WASHDC 2205

C O N F I D E N T I A L PORT MORESBY 0435

STADIS//////////

FOR DEPUTY UNDER SECRETARY FOR MANAGEMENT FROM AMBASSADOR

E.O. 11652: GDS  
TAGS: AMGT PFOR PP  
SUBJ: PARM-ANNUAL POLICY AND RESOURCE ASSESSMENT FOR PNG-  
PARTS II AND III

REF: PORT MORESBY 0412, STATE 038356, STATE 047671, CERP 0001

### PART II. RESOURCE ASSESSMENTS

#### A. STATE

MANY OF THE PROPOSED COURSES OF ACTION IN PART I MUST BE PURSUED BY INDIVIDUALS AND OFFICES NOT IN PORT MORESBY. IMPLEMENTATION OF THE PROPOSED PROGRAM WILL REQUIRE THE ASSIGNMENT OF NEW RESPONSIBILITIES AND THE CREATION OF NEW SLOTS IN WASHINGTON AND IN US PACIFIC TERRITORIES. THE TIME AND ATTENTION DEVOTED BY THE STATE DEPT TO THE SMALLER ISLAND COUNTRIES IS MINISCULE BECAUSE OF THE PRESSURES OF OTHER RESPONSIBILITIES. THE STATE DEPT APPEARS TO HAVE NO RESPONSIBILITY FOR AND NO REPRESENTATION IN GUAM, AMERICAN SAMOA AND HAWAII (EXCEPT FOR THE RECEPTION CENTER).

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PAGE 02 PORT M 00435 150611Z

NO ONE IN WASHINGTON APPEARS TO HAVE RESPONSIBILITY FOR PACIFIC BASIN AFFAIRS. THESE DEFICIENCIES WILL HAVE TO BE CORRECTED IF THE COURSES OF ACTION IN PART I ARE TO BE CARRIED OUT.

INSOFAR AS THIS EMBASSY IS CONCERNED, OUR POLITICAL RESOURCES ARE USED TO CONVEY OUR VIEWS AND ENCOURAGE THE

GPNG IN CERTAIN DIRECTIONS AS INDICATED IN PART II AND TO  
KEEP IN TOUCH WITH OTHER MISSIONS TO SHARE OUR VIEWS AND  
OBTAIN THEIRS. WE ARE PROVIDING INFORMAL SUPPORT AND ASSISTANCE  
TO VOLAGS, FOUNDATIONS AND ACADEMIC INSTITUTIONS WHICH ARE  
NOW AIDING OR MAY IN THE FUTURE AID PNG AND THE SOLOMONS  
IN VARIOUS WAYS. COMMERCIAL RESOURCES ARE UTILIZED TO MAKE  
INFORMATION AVAILABLE TO LOCAL AND US BUYERS AND SELLERS  
AND POTENTIAL INVESTORS. WE ARE EMPHASIZING POLITICAL AND  
COMMERCIAL WORK AT THE EXPENSE OF ECONOMIC, CONSULAR AND  
ADMINISTRATIVE FUNCTIONS. THE ONE E/C OFFICER SPENDS  
60 PERCENT OF HIS TIME ON COMMERCIAL WORK, AND HIS LOCAL  
ASSISTANT SPENDS 80 PERCENT OF HER TIME IN THIS FIELD.  
ADMINISTRATIVE AND CONSULAR FUNCTIONS ARE THE COMBINED  
RESPONSIBILITY OF ONE OFFICER, A SITUATION WHICH PLACES A  
HEAVY WORKLOAD ON THAT OFFICER.

#### B. OTHER AGENCY PROGRAMS AND RESOURCE LEVELS

PUBLIC AFFAIRS PROGRAMS ARE AN IMPORTANT PART OF THIS  
MISSION OVER-ALL RELATIONSHIP WITH GPNG LEADERS. USIS  
CAN REALISTICALLY PLAN AND IMPLEMENT PROGRAMS AIMED AT  
MANY OF THE MAJOR BILATERAL AND MULTILATERAL ISSUES FACING  
OUR MISSION SINCE PNG OPINION LEADERS ARE CONCENTRATED,  
AVAILABLE AND EAGER FOR INFORMATION ABOUT THE UNITED STATES.

DURING THE PAST SIX MONTHS, WE HAVE BUILT AN IMPRESSIVE  
NEW FACILITY BEHIND THE CHANCERY SUITABLE FOR EDUCATIONAL  
AND CULTURAL PROGRAMS. USIA SHOULD CONSIDER ASSIGNING A  
JOT TO ASSIST THE PAO TO FULLY DEVELOP USE OF THIS NEW  
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PAGE 03 PORT M 00435 150611Z

FACILITY AND TO ADMINISTER THE WIDENING RANGE OF OUR  
CULTURAL EXCHANGE PROGRAMS.

#### PART III. STATE PERSONNEL RECOMMENDATIONS

A. WITH ONLY SEVEN AMERICAN SLOTS, I SEE NO OPPORTUNITY  
FOR REPROGRAMMING TO GIVE HIGHER PRIORITY TO POLITICAL AND  
COMMERCIAL OBJECTIVES.

B. WE NEED AN ADDITIONAL FSO-6 SLOT TO PERMIT REPROGRAMMING  
TO PROVIDE GREATER STRENGTH IN THE EXECUTIVE SECTION AND  
IN THE HARD-PRESSED ADMINISTRATIVE/CONSULAR SECTION. THE  
PRESENT O-3 POLITICAL SLOT WOULD BE CONVERTED INTO A DCM  
SLOT, ALSO O-3, AND THE INCUMBENT WOULD IN FACT BE OUR  
PACIFIC ISLANDS AFFAIRS OFFICER. HE WOULD BE RESPONSIBLE  
FOR COORDINATION OF USG ACTIVITIES IN PNG WITH USG ACTIVITIES  
IN OTHER PARTS OF THE PACIFIC. FURTHER, NOW THAT WE HAVE TWO  
AGENCIES IN PORT MORESBY PLUS A THIRD IN THE SOLOMON ISLANDS,  
A DCM IS NEEDED TO PERFORM THE USUAL COORDINATING

FUNCTION BETWEEN AGENCIES. HE WOULD DO PART OF THE POLITICAL WORK AND WOULD ALSO ASSIST WITH THE MORE SENIOR COMMERCIAL ACTIVITIES, RECEIVING SENIOR AMERICAN BUSINESSMEN AND BANKERS, ETC. PART OF THE POLITICAL WORK WOULD BE DONE BY THE NEW O-6 WHO WOULD BE ASSIGNED PARTICULAR RESPONSIBILITY FOR REPORTING ON THE SOLOMON ISLANDS. HE WULD ALSO DO THE CONSULAR WORK, THUS RELIEVING THE HARD-PRESSED ADMINISTRATIVE OFFICER OF THAT RESPONSIBILITY. WE ARE UNABLE TO TAKE OVER THE RESPONSIBILITY FOR ISSUING IVS AS RECOMMENDED BY THE INSPECTORS 18 MONTHS AGO BECAUSE OF THE EXISTING WORKLOAD. THE RESPONSIBILITIES RESULTING FROM 2500 RESIDENT AMERICANS AND FROM AMERICAN TOURISTS ARRIVING BY PRIVATE YACHT ARE ALSO INCREASING. THE WORKLOAD OF THIS POST HAS EXPANDED STEADILY SINCE IT WAS ESTABLISHED IN JUNE 1974, AND WE SEE NO INDICATION THAT WE HAVE REACHED A PLATEAU.

WE ALSO NEED AN ADDITIONAL E/C LOCAL TO HELP SUPPORT THE  
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PAGE 04 PORT M 00435 150611Z

GROWING COMMERCIAL FUNCTION, AND ONE GENERAL SERVICES LOCAL TO REPLACE THE ONE PIT POSITION WHICH HAS ALREADY BEEN AUTHORIZED.

MISSION STAFFING CHART

CURRENT FY 77

AGENCY/ FUNCTION	AMER. OFFS.	AMER. STAFF	FSL PROFES.	FSL STAFF
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STATE

EXECUTIVE	1	1		
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POLITICAL	1	1		
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ECON/COM'L	1		1	
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ADMIN. (OF WHICH)	1 #	1	3	
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COMMUNICATION				1
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SECURITY

REGIONAL

OFFICES

CONSULAR		1		
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ROTATIONAL OFF 1

#THIS IS ADMIN/CONSULAR POSITION.

OTHER AGENCIES

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PAGE 05 PORT M 00435 150611Z

USIS 1 2 1

AGRIC

TREAS

JUST

DOD

AID

OTHER  
(SPECIFY)

PROJECTED FY 79

AGENCY/ FUNCTION	AMER. OFFS.	AMER. STAFF	FSL PROFES.	FSL STAFF
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STATE

EXECUTIVE 2 2

POLITICAL 1

ECON/COM'L 1 2

ADMIN. (OF WHICH) 1 2 3

COMMUNICATION 1

SECURITY

REGIONAL

CONFIDENTIAL

CONFIDENTIAL

PAGE 06 PORT M 00435 150611Z

OFFICES

CONSULAR #        1        1

#WILL BE CONSULAR/POLITICAL OFFICER.

NOTE: NO CORE OR DAS ADMINISTRATIVE POSITIONS AT THIS POST.

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NNN

## Message Attributes

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**Current Classification:** UNCLASSIFIED  
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**Sent Date:** 14-Apr-1977 12:00:00 am  
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**Decaption Note:** 25 YEAR REVIEW  
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**Subject:** PARM-ANNUAL POLICY AND RESOURCE ASSESSMENT FOR PNG- PARTS II AND III  
**TAGS:** AMGT, PFOR, PP  
**To:** STATE  
**Type:** TE  
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**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
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EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009